

CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

GEORGE J. PROAKIS EXECUTIVE DIRECTOR

PLANNING DIVISION STAFF

SARAH LEWIS, *DIRECTOR OF PLANNING*DAN BARTMAN, *SENIOR PLANNER*SARAH WHITE, *PLANNER & PRESERVATION PLANNER*ALEX MELLO, *PLANNER*

Case #: ZBA 2019-78 Date: October 2, 2019

Recommendation: Conditional Approval

PLANNING STAFF REPORT - ZBA

Site: 7 Dane Street

Applicant Name: 7 Dane Street, Somerville, MA

02143

Applicant Address: 6 Lexington Street, 3rd Floor, Waltham, MA 02452

Owner Name: 7 Dane St., Somerville, MA

02143

Owner Address: same as

applicant

City Councilor: JT Scott



<u>Legal Notice:</u> Applicant and Owner, 7 Dane Street, Somerville, MA 02143, seek special permits under §4.4.1 to substantially alter a non-conforming property including increasing the GFA by more than 25%, creating an upward extension of the non-conforming right, left, and rear yard setbacks. Increase the number of units from three to four. Parking relief under Article 9, including shared access drive. RC zone. Ward 2.

Dates of Public Hearing(s): October 2, 2019 – ZBA

I. PROJECT DESCRIPTION

- 1. <u>Subject Property:</u> The locus presents a 2 ½-story, two-unit dwelling structure in the RC zoning district. The parcel is almost completely paved and shares a driveway with the left rear abutting property at 11R Dane Street. To the right of the property is a large, single-story institutional building associated with the St. Anthony's School building. The two buildings are separated by only a couple of feet. At the rear, the property abuts a through-block asphalt parking lot. The lot is 4,613 square feet.
- **2.** <u>Proposal:</u> The applicant proposes a complete overhaul of the property. Key components of the project are listed below and the triggers for special permitting are identified:
 - Improve the left side yard setback from non-conforming to conforming
 - Upward extension of the non-conforming right yard setback (special permit)
 - Upward extension of the non-conforming rear yard setback (**special permit**)
 - Increase the GFA by more than 25% (special permit)
 - Increase the pervious area from 0% to 20.5%
 - Increase building height from 26.03 feet to 28.08 feet
 - Shared access drive with 11R Dane Street (special permit)
 - Parking relief for two (2) spaces (**special permit**)

4. Green Building Practices:

The Applicant has included the following information relative to green building practices:

"Will not exceed stretch code."

II. FINDINGS FOR SPECIAL PERMIT (SZO §4.4.1 & Article 9)

In order to grant a special permit, the SPGA must make certain findings and determinations as outlined in §4.4.1 of the SZO. This section of the report goes through §4.4.1 in detail.

1. Information Supplied:

Staff finds that the information provided by the Applicant conforms to the requirements of §4.4.1 of the SZO.

2. <u>Compliance with Standards:</u> The Applicant must comply "with such criteria or standards as may be set forth in this Ordinance which refer to the granting of the requested special permit."

Section 4.4.1 of the SZO

Section 4.4.1 states that "[l]awfully existing nonconforming structures other than one- and two-family dwellings may be enlarged, extended, renovated or altered only by special permit authorized by the SPGA in accordance with the procedures of Article 5. The SPGA must find that such extension, enlargement, renovation or alteration is not substantially more detrimental to the neighborhood than the existing nonconforming building. In making the finding that the enlargement, extension, renovation or alteration will not be substantially more detrimental, the SPGA may consider, without limitation, impacts upon the following: traffic volumes, traffic congestion, adequacy of municipal

water supply and sewer capacity, noise, odor, scale, on-street parking, shading, visual effects and neighborhood character."

Increase the GFA by more than 25%

Due to the reconfiguration of the interior space (including finishing the basement), along with the construction of the rear addition and full third floor, the GFA of the property will increase by more than 25%.

Right side yard setback

The RB zone requires a right side yard setback of 8 feet. The existing right side yard setback is .58 feet. The applicant proposes constructing a rear addition within the right side yard setback. The applicant proposes an upward extension of the non-conforming right side yard setback. This will add a third floor that will rise fully above the roof of the abutting building. The abutting building to the right is a single-story masonry-constructed function hall. This property and area is so challenged that Staff fully supports the upward extension of the non-conforming setback and does not support having the applicant step in the main façade of the building further. Staff does not find that the upward extension of this non-conforming setback will be detrimental to the site or neighborhood. The overall project will provide a much-needed visual improvement to the area while upgrading the quality of housing available here.

Rear yard setback

The existing rear yard setback is 13 feet in a zone where 20 feet is normally required. The applicant proposes an upward extension of this non-conforming setback through the construction of two stories above the existing single-story rear addition. Rear decks will also be added but will not violate the non-conforming setback further.

Relief for parking spaces:

Relief is required for two (2) parking spaces The analysis is immediately below:

Dwelling Unit	Existing Bdrs.	Existing Parking Req.	Dwelling Unit	Proposed Bdrs.	Parking Req.	
Unit 1	2	1.5	Unit 1	2	1.5	
Unit 2	1	2.0	Unit 2	2	1.5	
Unit 3	n/a	n/a	Unit 3	2	1.5	
Unit 4	n/a	n/a	Unit 4	2	1.5	
	Total	4.0		Total: 6.0		

New parking requirement - Old parking requirement = # spaces of relief needed

6.0 - 4.0 = 2 parking spaces of relief

Relief for shared access drive

Section 9.9.a of the SZO states, in part, that "...[parts] of a driveway may be partly on another lot or may straddle a lot line where there is a recorded easement or lease allowing such right of use and provided the SPGA grants a special permit..." There is an existing shared access drive situation between 7 Dane Street and 11R Dane Street. However, because of the development proposal on this property and the need to continue this shared access situation, this requirement of a recorded easement must be met if shared access is granted by the SPGA. Staff is supportive of continuing this shared access situation with a recorded easement.

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Additional findings

Additional shading from the project is anticipated to be minimal. Further, the right-abutting building is a single-story functional building with few windows. The windows that it does have face the parking lot. The left-abutting building at the rear of the neighboring lot is owned by a related entity and has no objection to the project. The rear addition will be visible from left, right, and rear-abutting properties as well as the public way of Somerville Avenue. The neighborhood is a mixture of one-, two-, and multi-unit properties of various styles and in various stages of repair. The neighborhood also presents a church, institutional building, and various other commercial structures. There is an unprecedented amount of pavement on the parcels surrounding this site. A through-block bituminous parking lot to the rear of this building overwhelms the area. Overall, the proposal is not detrimental to the neighborhood but be a significant upgrade to both the structure and the site of an existing property.

Abutters can expect typical noises and odors associated with the construction phase of a project.

Because this project will need to be reviewed by the Engineering Department prior to the granting of a building permit, they will determine if any measures need to be taken by the Applicant to address any impacts on the public sewer or water supply. Lastly, as the property is remaining a two-family, staff does not anticipate any change in traffic volume, queueing, or congestion as a result of this project.

3. <u>Consistency with Purposes:</u> The Applicant has to ensure that the project "is consistent with (1) the general purposes of this Ordinance as set forth in Article 1, and (2) the purposes, provisions, and specific objectives applicable to the requested special permit which may be set forth elsewhere in this Ordinance, such as, but not limited to, those purposes at the beginning of the various Articles."

Staff finds that the proposal is consistent with the purposes of the RC zone which are "[t]o establish and preserve a district for multi-family residential and other compatible uses which are of particular use and convenience to the residents of the district.."

4. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project "(i)s designed in a manner that is compatible with the characteristics of the built and unbuilt surrounding area, including land uses."

Staff has addressed the question of site and area compatibility in a previous section.

5. Housing Impact: Will not create adverse impacts on the stock of existing affordable housing.

The proposal will not add to the existing stock of affordable housing.

6. Somer Vision:

The proposal will allow for the improvement of an existing property. The permeability of the property will be improved with the removal of all bituminous material and an upgraded landscaping scheme.

III. RECOMMENDATION

Special Permit under §4.4.1 and Article 9

Based on the materials submitted by the Applicant, the above findings and subject to the following conditions, the Planning Staff recommends **CONDITIONAL APPROVAL** of the requested **SPECIAL PERMIT**.

The recommendation is based upon a technical analysis by Planning Staff of the application material based upon the required findings of the Somerville Zoning Ordinance, and is based only upon information submitted prior to the public hearing. This report may be revised or updated with new recommendations, findings and/or conditions based upon additional information provided to the Planning Staff during the public hearing process.

#	Condition		Timeframe for Compliance	Verified (initial)	Notes
1	Approval is the increase in GFA of more than 25%, upward extension of the non-conforming right and rear yard setbacks, shared access drive, and 2 spaces of parking relief.		BP/CO	ISD/Plng.	
	Date (Stamp Date)	Submission			
	July 16, 2019	Application submitted to City Clerk's office.			
	August 22, 2019	Updated plans submitted to OSPCD			
	Any changes to the approved not <i>de minimis</i> must receive S not a change is <i>de minimis</i> in the Planning Office.				
Eng	ineering				
2	The Applicant must comply with the "Policy for new connections to and modifications to existing connections to the municipal sewer and drainage system stormwater management and infiltration/inflow mitigation." The Applicant shall work with Engineering to meet this		BP	Engineerin g/ISD	
	condition and provide the requ				
3	The proposed basement finished floor elevation shall not be less than is 1 foot above the Seasonal High Ground Water elevation. The seasonal high ground water elevation shall be determined by a Massachusetts certified soil evaluator and stated on a signed soil test pit log.		BP	Eng.	
Des				T === = -	
4	All materials, including, but n exterior finishes, siding, and s reviewed and approved by Pla issuance of a building permit.	BP	ISD/Plng		
Con	struction Impacts				

	The Applicant shall, at his expense, replace any existing equipment (including, but not limited to street sign poles,	СО	DPW	
5	signs, traffic signal poles, traffic signal equipment, wheel chair ramps, granite curbing, etc.) and the entire sidewalk			
3	immediately abutting the subject property if damaged as a			
	result of construction activity. All new sidewalks and			
	driveways must be constructed to DPW standard.			
	All construction materials and equipment must be stored	During	T&P/ISD	
	onsite. If occupancy of the street layout is required, such	Construction		
	occupancy must be in conformance with the requirements of			
6	the Manual on Uniform Traffic Control Devices and the			
	prior approval of the Traffic and Parking Department must			
	be obtained.			
	The applicant shall post the name and phone number	During	ISD	
7	of the general contractor at the site entrance where it is	Construction		
	visible to people passing by on the public way.			
	Construction shall be limited to M-F 7:30am – 5:00pm.	During	ISD	
8	No weekend construction or construction-related work	Construction		
	shall occur.	CO	ICD (DDW)	
	The Applicant shall at his expense replace any existing	СО	ISD/DPW	
	equipment (including, but not limited to street sign poles, signs, traffic signal poles, traffic signal equipment, wheel			
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	result of construction activity. All new sidewalks and			
	driveways must be constructed to DPW standard.			
Pub	lic Safety			
10	The Applicant or Owner shall meet all of the Fire	CO	FP	
	B : B :			
10	Prevention Bureau's requirements.			
	In accordance with City of Somerville ordinances, no grills,	CO/Perpetua	ISD/PlngF	
11	In accordance with City of Somerville ordinances, no grills, barbeques, chimineas or the like shall be allowed on decks	CO/Perpetua	ISD/PlngF P	
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	The Applicant shall contact Planning Staff at least five	Final sign	ISD/Pln	
	working days in advance of a request for a final inspection	off	g.	
19	by Inspectional Services to ensure the proposal was			
	constructed in accordance with the plans and information			
	submitted and the conditions attached to this approval.			